

# **Danville Area Transportation Study**

Metropolitan Planning Organization

**Fiscal Year 2023**

**Unified Planning Work Program (UPWP)**

July 1, 2022 through June 30, 2023



Danville Area Transportation Study  
1155 E. Voorhees Street, Suite A  
Danville, Illinois 61832  
Phone: (217)431-2321 Fax: (217) 431-3444  
[www.dats-il.com](http://www.dats-il.com)

# **UNIFIED PLANNING WORK PROGRAM (UPWP)**

OF THE  
DANVILLE AREA  
TRANSPORTATION STUDY  
(DATS)

FOR  
Fiscal Year 2023

PREPARED FOR: Danville Area Transportation Study (DATS)

IN COOPERATION WITH: Illinois Department of Transportation  
Federal Highway Administration  
Federal Transit Administration

PREPARED BY: Sam Cole, MPO Director  
Christina Turner, Community Development Specialist  
Danville Area Transportation Study

CONTACT INFORMATION: Sam Cole, MPO Director  
Danville Area Transportation Study  
1155 E. Voorhees Street, Suite A  
Danville, Illinois 61832  
Phone: (217) 431- 2384  
Email: [scole@cityofdanville.org](mailto:scole@cityofdanville.org)

# Table of Contents

**Glossary**.....pg. 04

**I. Introduction**.....pg. 06

- a. MPO Overview
  - i. DATS Urbanized Area
  - ii. DATS Planning Area
  - iii. DATS Organizational Structure
  - iv. DATS Staff Structure
  - v. DATS Funding

**II. Issues and Requirements**.....pg. 09

- a. UPWP Overview
- b. Planning Factors & Federal Initiatives
- c. Public Participation
- d. Funding Sources

**III. Work Program Tasks**.....pg.12

- a. Task 1.0 Program Administration and Management
- b. Task 2.0- Long Range Planning
- c. Task 3.0- Transportation Improvement Plan
- d. Task 4.0- Multi-Modal Planning
- e. Task 5.0- Land Use Integration
- f. Task 6.0- Data Collection and Analysis
- g. Task 7.0- Public Participation
- h. Task 8.0- Special Studies

**IV. Funding Tables**.....pg. 19

## Appendix A. MPO Planning Area

## Appendix B. Proof of Publications

## ***Glossary***

<b>ADA</b>	Americans with Disabilities Act. This federal legislation mandated significant changes in transportation, building codes and hiring policies to prevent discrimination against people with disabilities.
<b>Capacity</b>	The number of people or amount of goods that can be served by a transportation facility or program. It is most often used to describe the number of vehicles served by a roadway.
<b>DATS</b>	Danville Area Transportation Study
<b>DMT</b>	Danville Mass Transit
<b>FAST Act</b>	Fixing America's Surface Transportation Act. Federal Legislation that provides funding certainty for surface transportation infrastructure planning and investment.
<b>FHWA</b>	Federal Highway Administration
<b>FTA</b>	Federal Transit Administration
<b>IDOT</b>	Illinois Department of Transportation
<b>ITS</b>	Intelligent Transportation Systems. A wide range of advanced technology that improve the safety and efficiency of existing transportation facilities or services. Common examples of ITS include central dispatch of road emergency assistance or freeway traffic maps shown on television or the Internet to warn motorists of crashes.
<b>Intermodal</b>	Multiple modes of transportation working together in an efficient, integrated system.
<b>LOS</b>	Level of Service. Quantitative measure of congestion.
<b>L RTP</b>	Long Range Transportation Plan

- MPO** Metropolitan Planning Organization. Agency designated by the governor to administer the federally required transportation planning in a metropolitan area. A MPO must be in place in every urbanized area with a population over 50,000. The function of the MPO is to provide “A continuing, coordinated, and comprehensive transportation planning process in urbanized areas.”
- STBG** Surface Transportation Block Grant Program. The primary federal funding program resulting from the Fixing America’s Surface Transportation Act (FAST Act).
- TIP** Transportation Improvement Program. Federally required document produced by the MPO that identifies all federally funded projects for the current four-year period. The TIP is developed every year. In order for any federally or state-funded project to proceed, it must be included in the TIP and the Statewide Transportation Improvement Program.
- MAP-21 creates a streamlined and performance-based surface transportation program and builds on many of the highway, transit, bike, and pedestrian programs and policies established in 1991.
- UPWP** Unified Planning Work Program. A federally required annual report describing the agency’s transportation work program and budget, detailing the various state and federal funding sources that will be used. It represents the state fiscal year and is developed in the first quarter of the calendar year for the ensuing fiscal year.
- VMT** Vehicle Miles Traveled. Refers to the number of miles traveled on roadways by a vehicle for a specific time period.

## **I. INTRODUCTION**

## **MPO Overview**

Established through federal legislation, Metropolitan Planning Organizations (MPOs) exist throughout the United States in all urbanized areas of more than 50,000 people and have the authority to prioritize, plan, and program transportation projects in the urbanized area (UA) for federal funding.

The Danville Area Transportation Study (DATS) MPO is the federally-designated transportation planning agency for parts of Vermilion County. Serving as a regional partnership among the Federal Highway Administration (FHWA), U.S. Department of Transportation (USDOT), Illinois Department of Transportation (IDOT), Federal Transit Administration, local elected leadership, local planning and public works directors, the business community, and citizens across the planning area, the MPO leads in the development of the region's Long Range Transportation Plan and short-range Transportation Improvement Program.

Members of the DATS include the municipalities of Georgetown, Westville, Belgium, Catlin, Tilton, and Danville, the townships of Danville, Catlin, Newell, and Georgetown, Vermilion County, and the Illinois Department of Transportation.

The MPO is responsible for the following aspects of the transportation process:

- 1) To design and set goals and objectives of the planning process and the Long Range Transportation Plan;
- 2) To establish performance measures for the Urbanized Area;
- 3) To review and advise on proposed changes in transportation planning concepts;
- 4) To serve as a representative between governmental units in the Urbanized Area; and
- 5) To obtain optimum cooperation of all governmental units in providing information and in implementing various elements of the transportation plan.

MPO planning activities are funded by grants from the Federal Highway Administration (FHWA), the Illinois Department of Transportation, and by local governments through regional match requirements. In general, 80 percent of MPO expenses are covered by federal grants. The MPO's Unified Planning Work Program (UPWP) is adopted annually in cooperation with our public transit agency- Danville Mass Transit (DMT), local governments, the Illinois Department of Transportation, and the Federal Highway Administration, and serves as the organization's annual budget and work program. The

efforts of the MPO ensure that local and regional agencies maintain eligibility for federal transportation funding.

## Planning Area

The Danville Area Transportation Study is one of fourteen MPOs in the state of Illinois that serve as the lead transportation planning and programming agencies for metropolitan areas. The MPOs Urbanized Area serves approximately 30.5 square miles and contains a population of 50,551 throughout Vermillion County. A map of the MPO planning area is provided in Appendix A.

Municipalities within the Urbanized Area include Georgetown, Westville, Belgium, Tilton, Catlin, and Danville. The population shown is provided by the 2012 American Community Survey.

*Figure 1.1 Population Distributions*

<b>Municipality</b>	<b>Population</b>
Belgium	404
Catlin	2,040
Danville	33,027
Georgetown	3,474
Tilton	2,724
Westville	3,202
Unincorporated	5,680
<b>Total</b>	<b>50,551</b>

## DATS Organizational Structure

DATS operates under the principal direction of two committees, the Policy Committee and the Technical Committee. In its organizational structure, the Technical Committee acts as a working body under the direction of the Policy Committee. DATS maintains an Advisory Committee with representatives of agencies that are affected by the transportation decision-making process.

## **DATS Policy Committee**

The DATS Policy Committee consists of local elected and appointed officials of those agencies that have a primary interest in transportation. Each member is expected to reflect the official position of his or her constituent agency and/or the public interests they represent. The members include:

- 1. Vermilion County Board Chairman**
- 2. Mayor, City of Danville**
- 3. Mayor, of Villages at large**
- 4. Illinois Department of Transportation- District #5 Representative**
- 5. Township Supervisor**

The Policy committee assumes the decision-making authority for DATS and establishes policies that guide and form the transportation planning process. The committee has a variety of responsibilities, which range from approving the annual TIP to establishing the boundary of the study area.

## **DATS Technical Committee**

The DATS Technical Committee consists of staff from DATS participating agencies. Technical members perform analyses and make recommendations concerning transportation issues to the Policy Committee for their approval. The actual technical work is performed by DATS staff and the DATS Technical Committee member organizations.

DATS Technical Committee membership is composed of representatives of the following agencies:

- 1. Vermilion County (2 Voting Members)**
- 2. City of Danville (2 Voting Members, with priority given to Danville Mass Transit)**
- 3. Villages (1 Voting Member)**
- 4. Townships (1 Voting Member)**
- 5. CRIS Rural Transit District (1 Voting Member)**
- 6. Vermilion County Regional Airport (1 Voting Member)**
- 7. Illinois Department of Transportation, District 5 (1 Voting Member)**



## **DATS Staff Structure**

The professional time and services for transportation planning in this cooperative effort is provided through a composite approach. It consists of DATS staff housed in the Public Works Department at the City of Danville, as well as additional assistance from IDOT. The day-to-day operations of the agency are performed by DATS staff, with technical expertise in transportation planning, geographic information systems, and other related areas.

DATS staff collects, analyzes and evaluates various groups of data to determine the transportation system requirements of the urbanized area in conjunction with member agencies. The data collected by staff throughout the Metropolitan Planning Area is information necessary to operate the DATS office. Staff also prepares materials for use at Technical and Policy Committee meetings. The professional staff members participate in all DATS meetings and provide expertise as needed. In addition, they represent the agency at other meetings of regional importance.

## **DATS Funding**

DATS is funded by 80% federal transportation planning funds from FHWA and FTA through *Fixing America's Surface Transportation Act* or the "FAST Act". The funds require a local match of 20%, which is supplied by the State Metro Planning Funds and the City of Danville staff efforts. To ensure that all funds are well managed and that the planning activities are completed in accordance with Federal and State guidelines, IDOT has entered into an agreement with the MPO and the agencies represented by the MPO to help coordinate the planning process.

# **II. ISSUES AND REQUIREMENTS**

## **UPWP Overview**

The purpose of the Unified Planning Work Program (UPWP) is to provide the Danville Urbanized Area with a work allocation plan that promotes a transportation planning process that is cooperative, comprehensive and continuing as required under the Federal Aid Highway Act of 1962. Development of the work program is the joint responsibility of the Metropolitan Planning Organization (MPO), the Illinois Department of Transportation (IDOT), and other agencies authorized to carry out transportation planning and implementation activities.

This UPWP for the Danville Area Transportation Study documents the transportation planning activities and related tasks to be accomplished during federal fiscal year (FY) 2023. The goal of the MPO is to ensure a continuing, cooperative, and comprehensive (“3-C”) approach for transportation planning for the metropolitan area, both short and long-range, with proper coordination among:

- City and county governments, transit operators, and regional agencies;
- State agencies including the Illinois Department of Transportation; and
- Federal agencies including the Federal Highway Administration (FHWA) and Federal Transit Administration (FTA) of the United States Department of Transportation (U.S. DOT), the U.S. Department of Housing and Urban Development, and the U.S. Environmental Protection Agency.

## **Planning Factors & Federal Initiatives**

*Fixing America’s Surface Transportation Act (FAST Act)*, the federal transportation legislation passed by U.S. Congress and signed by the President in 2015, defines specific planning factors to be considered when developing transportation plans and programs in a metropolitan area. Current legislation calls for MPOs to conduct planning that:

- Supports the economic vitality of the metropolitan area, especially by enabling global competitiveness, productivity, and efficiency.
- Increases the safety of the transportation system for motorized and non-motorized users
- Increases the security of the transportation system for motorized and non-motorized users
- Increases the accessibility and mobility options available to people and for freight
- Protects and enhances the environment, promotes energy conservation, and improves quality of life, promotes consistency between transportation improvements and state and local planned growth and economic development patterns
- Enhances the integration and connectivity of the transportation system, across and between modes, people and freight.
- Promotes efficient system management and operation
- Emphasizes the preservation of the existing transportation system

In addition to the planning factors required by the FAST Act, the MPO considered other federal initiatives relevant to the metropolitan planning process in the development of this UPWP.

## **Public Participation**

Federal legislation requires MPOs to include provisions in the planning process to ensure the involvement of the public in the development of transportation plans and programs including a Long-Range Transportation Plan that includes at least a 20-year horizon, a short-term Transportation Improvement Program, and an annual Unified Planning Work Program. The Danville Area Transportation Study's Public Participation Plan (P<sup>3</sup>) requires that members of the public are given at least thirty (30) days to review and comment on the draft work program prior to adoption. Following that review period, public hearings will be held prior to the adoption of the work program. The MPO will use local newspapers to notify the public of the seven day review period as well as dates, times, and locations of the public hearings. Copies of the draft UPWP will be posted at the MPO's website at [www.dats-il.com](http://www.dats-il.com) and in public libraries across the county.

More information on the public involvement process is provided by the MPO's P<sup>3</sup> available on the MPO's website at [www.dats-il.com/tip--lrtp--upwp.html](http://www.dats-il.com/tip--lrtp--upwp.html) and at the MPO's Office. The P<sup>3</sup> serves to inform local residents, businesses, and officials of the MPO's regional planning efforts and obtain meaningful input into the transportation planning process.

## **Funding Sources for Planning Activities**

The UPWP primarily describes planning activities to be undertaken in the metropolitan planning region utilizing federal funding including FHWA Section 112 (PL), FHWA Statewide Planning and Research (SPR), and FTA Section 5303 grants. All work, including MPO staff time and consultant studies, listed in the UPWP are funded by one or more of the following funding sources.

### ***FHWA Section 112 grant funds (also known as "PL" funds)***

Federal planning funds can be used for up to 80 percent of a project, with a required 20 percent match typically provided by local governments.

### ***FTA Section 5303 grant funds***

Section 5303 funds are federal funds designated for transit planning and research activities. Up to 80 percent federal funds can be used for a project. The remaining 20 percent match is typically divided between state and local government.

### ***State Metro Funds***

IDOT issued planning funds that serve as the MPO's match.

## **III. WORK PROGRAM TASKS**

MPO planning activities are developed to ensure the region maintains a certified transportation planning process. As such, each planning activity identified in the UPWP is integrated into the region's Long Range Transportation Plan, subsequently leading to implementation by way of the Transportation Improvement Program. This section provides detailed information, outlined by general tasks, for each work element that the MPO will undertake in Fiscal Year 2023.

---

### **Task 1.0 Program Administration/Management**

---

#### **Purpose**

Administer the MPO and its work program in a manner that:

- Maintains the region's eligibility to receive federal transportation capital and operating assistance; and
- Provides a continuous, cooperative, and comprehensive transportation planning process throughout the multi-municipality region.

#### **FY 2022 Accomplishments**

- Implemented FY22 UPWP

#### **FY 2023 Activities**

- Manage the implementation of tasks within the FY 2023 UPWP.
- Prepare and review request for proposals, contracts, invoices, maintain membership lists, prepare meeting agendas, and record meeting minutes.
- Monitor best practices for transportation planning through industry associations such as the National Academies Transportation Research Board (TRB), the American Planning Association (APA), the Association

of MPOs (AMPO), the American Public Transportation Association (APTA), the American Association of State Highway and Transportation Officials (AASHTO), among others.

- Participate in meetings, workshops and conferences in order to stay current on innovative planning techniques.
- Work with IDOT and MPO members to make the necessary changes in the planning process as a result of FAST Act rule-making and guidance
- Prepare the Fiscal Year 2024 Unified Planning Work Program
- Prepare the Federally Obligated Projects annual Report

### **End Products**

- An ongoing transportation planning program through the execution of the tasks outlined in the work program
- Regular Technical and Policy committee meetings
- Regional meetings on transportation-related issues
- FY 2024 Unified Planning Work Program, Public Participation Plan

---

## **Task 2.0 Long Range Plan**

---

### **Purpose**

Maintain a long range plan for the region's transportation needs that is: 1) technically based on the latest available data on land use, demographics, and travel patterns; 2) based on regional goals, and 3) financially based on predictable, reliable funding sources

### **FY 2022 Accomplishments**

- Continued implementation and maintenance of the Long Range Transportation Plan – updating it for 2045

### **FY 2023 Activities**

- Continue to implement the 2045 Long Range Transportation Plan

### **End Products**

- Performance Measures Defined and Incorporated

---

## Task 3.0 Transportation Improvement Plan

---

### **Purpose**

Maintain a regional program that prioritizes and schedules transportation projects consistent with adopted short- and long-range plans.

### **FY 2022 Accomplishments**

- Managed the FYs 2021-2024 TIP through formal amendments and administrative adjustments
- Prepared Annual Listing of Federally Obligated Projects

### **FY 2023 Activities**

- Adopt and maintain a financially feasible TIP. TIP projects and programs will be consistent with the MPO's 2045 Long Range Transportation Plan.
- Report on the status of TIP projects on a regular basis to IDOT and MPO membership and coordinate with IDOT and project sponsors regarding project schedules and funding expenditures
- Amend the FYs 2021-2024 TIP as needed by the DATS members and/or adopt and maintain a new TIP

### **End Products**

- Maintenance of the Transportation Improvement Program
- Annual listing of Federally Obligated Projects

---

## Task 4.0 Multi-Modal Planning

---

### **Purpose**

Provide increased emphasis on issues related to alternate modes and regional inter-modal connectivity including:

- Local bus and regional transit services,
- Pedestrian and bicyclist facilities/network,
- Commercial freight movers, and
- Connections between modes of travel/transport

### **FY 2022 Accomplishments**

- Continued working on planning activities related to facility improvement for Danville Mass Transit
- Attended Kickapoo Rail Trail Meetings

### **FY 2023 Activities**

- Continue implementing goals of the Regional Bicycle Plan. Review and update the Regional Bicycle Plan
- Assist in the development of transportation planning studies
- Pursue funding for multi-modal enhancement projects through ITEP and other funding sources.

---

## **Task 5.0 Land Use Integration**

---

### **Purpose**

To undertake various regional, corridor, and sub-area planning studies within the region in consultation with the state, local governments, and transit operators in an effort to integrate land use planning with the MPO's transportation planning process to ensure the successful implementation of the MPO's Long Range Transportation Plan.

### **FY 2022 Accomplishments**

- Coordinated with local comprehensive plans
- Participated in the Kickapoo Rail Trail meetings

### **FY 2023 Activities**

- Continue support for the integration of transportation, urban design, and land use planning through work with local and regional partners
- Explore mechanisms to integrate management, ITS, multi-modal transit, economic development, safety, and sustainability into long range planning structure.
- Participate with land use plan update for the City of Danville and agencies within MPA

---

## Task 6.0 Data Collection and Analysis

---

### **Purpose**

Create, update and maintain transportation planning databases and inventories and to monitor developments in the region for impacts on the transportation system. When appropriate, data will be integrated into GIS for use in the transportation planning process.

### **FY 2022 Accomplishments**

- Coordinated with consultant traffic counts, accident analysis, and traffic projections on specific corridors and developments
- Collect socioeconomic data for planning and project design
- Collected data for the MPO's safety performance measures
- Continue refinement of Pavement Management Systems and data

### **FY 2023 Activities**

- Activities that may be undertaken include: traffic counts, travel time studies, functional classification, bicycle/pedestrian facilities inventory, land use data, crash data, transit ridership (passenger trips, passengers per mile, passengers per hour, and passengers per route), transit performance, GIS data, etc.
- Continue to work with local city/county staff to refine data for local/regional use
- Continue to collect traffic count data for planning and project design
- Consider updating pavement condition data, roadway network data, and pavement management plans for member agencies

### **End Products**

- Data on daily traffic, peak hour volume, vehicle miles traveled, and accidents
- Data on population, land use, and socio-economic data
- Maps and inventories of transportation system components



---

## Task 7.0 Public Participation

---

### **Purpose**

Provide opportunities for meaningful public input on transportation planning by following the guidelines of the adopted Public Participation Plan and continuing to seek new methods of outreach.

### **FY 2022 Accomplishments**

- Maintained MPO communication tools
- Reported monthly to the City of Danville Public Works Committee
- Maintained contact list of citizens who asked to be notified about plans, programs, and projects.

### **FY 2023 Activities**

- The list will include citizens who contact the MPO to express interest in particular topics or general involvement, which are contact through the MPO's outreach efforts such as speaking engagements to civic clubs and interest groups.
- Continue to place ads and public notices with media, including outlets that serve minority citizens and other transportation-disadvantaged groups, to publicize the development and adoption of MPO products.
- Continue the evaluation and improvement of the MPO's public involvement techniques
- Continue monthly reporting to the City of Danville Public Works Committee

### **End Products**

- Maintain comprehensive website on regional transportation planning activities
- Input for MPO sponsored projects

---

## Task 8.0 Special Studies

---

### **Purpose**

A continuing emphasis of the Unified Planning Work Program will be to provide continued technical support to all DATS member agencies in carrying out detailed transportation studies. DATS frequently serves as an added resource to the various municipalities, the county, transit providers, townships and the Illinois Department of Transportation (IDOT) by conducting and/or participating in a wide range of various planning and technical projects referred to as Special Studies. Projects range from administration of ongoing major studies and support of local evaluations.

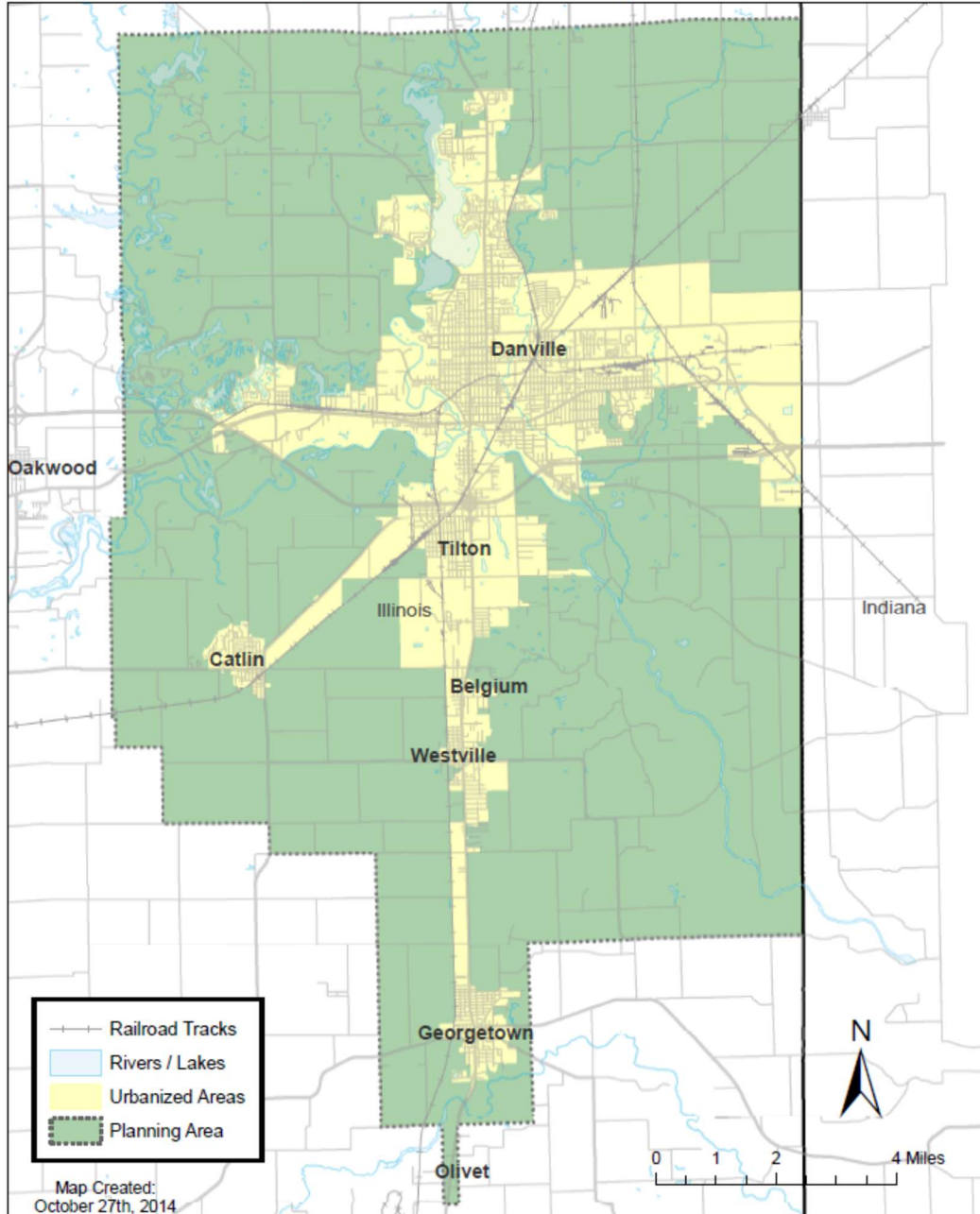
This will include professional services related to assessment, condition, and strategy for management of transportation related infrastructure as well as transportation studies which may include traffic impact analysis, safety studies, pathways and trails, multi-modal transportation studies, and other eligible planning studies/activities. Professional services will be procured through a qualification based selection process when required in accordance with the City of Danville's (MPO host agency) Purchasing Policy.

## IV. FUNDING TABLES

Budget Category	State	Non-State	Total
1. Personnel	\$74,358.51	\$0.00	\$74,358.51
2. Fringe Benefits	\$23,157.13	\$0.00	\$23,157.13
3. Travel	\$1,000.00		\$1,000.00
4. Equipment			
5. Supplies			\$4,000.00
6. Contractual Services			\$24,200.00
7. Consultant (Professional Services)	\$116,577.42		\$116,577.42
8. Construction			
9. Occupancy (Rent and Utilities)			
10. Research and Development (R & D)			
11. Telecommunications	\$300.00		\$300.00
12. Training and Education	\$1,000.00		\$1,000.00
13. Direct Administrative Costs	\$0.00	\$0.00	\$0.00
14. Other or Miscellaneous Costs	\$2,500.00		\$2,500.00
15. GRANT EXCLUSIVE LINE ITEM(S)			
16. Indirect Costs	\$24,709.31	0.00	\$24,709.31
State Request	\$271,802.37		
Non-State Amount		\$0.00	
<b>TOTAL PROJECT COSTS</b>			\$271,802.37

# Appendix A. DATS Planning Area

Map 1-1: DATS Planning Area



## **Appendix B. Proof of Publications**

Danville Area Transportation Study Public Notice | DATS 2023 Unified Work Program

Danville Area Transportation Study's Unified Planning Work Program will be available for a thirty (30) day public review beginning Thursday March 15, 2022 and ending on Monday April 15, 2022.

Available locations: City of Danville Public Works Facility (1155 E Voorhees St.), Catlin Public Library, Georgetown Public Library, Westville Public Library, and online at [www.dats-il.com](http://www.dats-il.com).

Please send comments via telephone or email to : (217)431-2384 or [scole@cityofdanville.org](mailto:scole@cityofdanville.org).